

AARON D. FORD  
Attorney General  
ANDREW C. NELSON, Bar No. 15971  
Deputy Attorney General  
State of Nevada  
100 N. Carson Street  
Carson City, Nevada 89701-4717  
Tel: (775) 684-1227  
E-mail: ACNelson@ag.nv.gov

*Attorneys for Defendants  
Julio Mesa*

**UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA**

TERON FRANKLIN,

Plaintiff,

v.

JULIO MESA, *et al*,

Defendants.

Case No. 3:18-cv-00522-MMD-CLB

**STIPULATED CONFIDENTIALITY  
AGREEMENT AND PROPOSED  
PROTECTIVE ORDER**

The parties to this Stipulated Confidentiality Agreement and Protective Order have agreed to the terms of this Order; accordingly, it is **ORDERED**:

**1. Scope.** All materials produced or adduced from parties or non-parties in the course of discovery, including initial disclosures, responses to discovery requests, responses to subpoenas, deposition testimony and exhibits, and information derived directly therefrom (hereinafter collectively “documents”), shall be subject to this Order concerning Confidential Information as defined below. This Order is subject to the Local Rules of this District and the Federal Rules of Civil Procedure on matters of procedure and calculation of time periods.

**2. Confidential Information.** As used in this Order, “Confidential Information” means information designated as “**CONFIDENTIAL-SUBJECT TO PROTECTIVE ORDER**” or “**ATTORNEYS’ EYES ONLY**” by the producing party, after the entry of this protective order. Information designated as “Confidential Information” by the producing party must be information that the producing party believes, in good faith, would cause injury or harm to an identifiable individual or entity

1 if disclosed publicly, such as confidential information, private financial information, private medical  
2 information, personal identification or employment records. Information designated as “**ATTORNEYS’**  
3 **EYES ONLY**” must also be of such a sensitive nature that the producing party believes, in good faith,  
4 that disclosure to a party or its representative would cause serious injury and harm to an individual or  
5 entity such that disclosure must be limited to those identified in Paragraph 4(c). Information or documents  
6 that are available to the public may not be designated as Confidential Information.

7 **3. Designation.**

8 (a) A party may designate a document as Confidential Information for protection  
9 under this Order by placing or affixing the words “**CONFIDENTIAL - SUBJECT TO PROTECTIVE**  
10 **ORDER**” or “**ATTORNEYS’ EYES ONLY**” on the document and on all copies in a manner that will  
11 not interfere with the legibility of the document. As used in this Order, “copies” includes electronic  
12 images, duplicates, extracts, summaries, or descriptions that contain the Confidential Information. The  
13 marking “**CONFIDENTIAL - SUBJECT TO PROTECTIVE ORDER**” or “**ATTORNEYS’ EYES**  
14 **ONLY**” shall be applied prior to or at the time of the documents are produced or disclosed. Applying the  
15 marking “**CONFIDENTIAL - SUBJECT TO PROTECTIVE ORDER**” or “**ATTORNEYS’ EYES**  
16 **ONLY**” to a document does not mean that the document has any status or protection by statute or  
17 otherwise except to the extent and for the purposes of this Order. Any copies that are made of any  
18 documents marked “**CONFIDENTIAL - SUBJECT TO PROTECTIVE ORDER**” or  
19 “**ATTORNEYS’ EYES ONLY**” shall also be so marked.

20 (b) The designation of a document as Confidential Information is a certification by an  
21 attorney or a party appearing pro se that the document contains Confidential Information as contemplated  
22 by Paragraph 2.

23 **4. Protection of Confidential Material.**

24 (a) **General Protections.** Confidential Information shall not be used or disclosed by  
25 the parties, counsel for the parties or any other persons identified in subparagraph (b) & (c) for any  
26 purpose whatsoever other than in this litigation, including any appeal thereof.

27 ///

28 ///

(b) **Limited Third-Party Disclosures of Information marked “CONFIDENTIAL—SUBJECT TO PROTECTIVE ORDER”.** The parties and counsel for the parties shall not disclose or permit the disclosure of any Confidential Information marked “CONFIDENTIAL—SUBJECT TO PROTECTIVE ORDER” to any third person or entity except as set forth below in subparagraphs (1)-(9). Subject to these requirements, the following categories of persons may be allowed to review Information marked “CONFIDENTIAL –SUBJECT TO PROTECTIVE ORDER”:

- (1) **Counsel.** Counsel for the parties and employees of counsel who have responsibility for the action;
- (2) **Parties.** Individual parties and employees of a party but only to the extent receiving counsel determines in good faith that the employee’s assistance is reasonably necessary to the conduct of the litigation in which the information is disclosed;
- (3) **The Court and its personnel;**
- (4) **Court Reporters and Recorders.** Court reporters and recorders engaged for depositions;
- (5) **Contractors.** Those persons specifically engaged for the limited purpose of making copies of documents or organizing or processing documents, including outside vendors hired to process electronically stored documents;
- (6) **Consultants and Experts.** Consultants, investigators, or experts employed by the parties or counsel for the parties to assist in the preparation and trial of this action but only after such persons have completed the certification contained in Attachment A, Acknowledgment of Understanding and Agreement to Be Bound;
- (7) **Witnesses at depositions.** During their depositions, witnesses in this action to whom disclosure is reasonably necessary. Witnesses shall not retain a copy of documents containing Confidential Information, except witnesses may receive a copy of all exhibits marked at their depositions in connection with review of the transcripts. Pages of transcribed deposition testimony or exhibits to depositions that are designated as Confidential Information pursuant to the process set out in this Order must be separately bound by the court reporter and may not be disclosed to anyone except as permitted under this Order.
- (8) **Author or recipient.** The author or recipient of the document (not including a person who received the document in the course of litigation); and

- 1                   **(9) Others by Consent.** Other persons only by written consent of the  
 2                   producing party or upon order of the Court and on such conditions as may  
 3                   be agreed or ordered.

4                   **(c) Limited Third-Party Disclosures of Information marked “ATTORNEYS’**  
 5 **EYES ONLY”.** The parties and counsel for the parties shall not disclose or permit the disclosure of any  
 6 Confidential Information marked “ATTORNEYS’ EYES ONLY” to any person except as set forth  
 7 below in subparagraphs (1)-(6). Subject to these requirements, the following categories of persons may  
 8 be allowed to review Information marked as “ATTORNEYS’ EYES ONLY”:

- 9                   **(1) Counsel.** Counsel for the parties and employees of counsel who have  
 10                   responsibility for the action;
- 11                   **(2) The Court and its personnel (under seal);**
- 12                   **(3) Court Reporters and Recorders.** Court reporters and recorders engaged  
 13                   for depositions;
- 14                   **(4) Consultants and Experts.** Upon stipulation by the parties to this  
 15                   Agreement, non-party experts or consultants who have executed an  
 16                   acknowledgment and agreement to abide by this Order, including their  
 17                   secretarial and clerical personnel retained to assist counsel of record in this  
 18                   case;
- 19                   **(5) Author or recipient.** The author or recipient of the document (not  
 20                   including a person who received the document in the course of litigation);
- 21                   **(6) Others by Consent.** Other persons only by written consent of the  
 22                   producing party or upon order of the Court and on such conditions as may  
 23                   be agreed or ordered.

24                   **(d) Access by other persons.** The information produced in response to this Protective  
 25                   Order shall not be used for any litigation other than the matter in which it is produced. Its confidentiality  
 26                   shall be maintained in a manner such that Plaintiff and/or any other attorney cannot use it in any of  
 27                   Plaintiff’s current or future litigation, it can only be used in connection with Nevada Federal District  
 28                   Court Case No. 3:18-cv-00522-MMD-CLB. It shall not be shared with any other counsel than the parties  
 to the Stipulation and Protective Order.

**(e) Control of Documents.** Counsel for the parties shall make reasonable efforts to  
 prevent unauthorized or inadvertent disclosure of Confidential Information. Counsel shall maintain the  
 originals of the forms signed by persons acknowledging their obligations under this Order for a period of

1 three years after the termination of the case.

2       **5. Inadvertent Failure to Designate.** An inadvertent failure to designate a document as  
3 Confidential Information does not, standing alone, waive the right to so designate the document. If a  
4 party designates a document as Confidential Information after it was initially produced, the receiving  
5 party, on notification of the designation, must make a reasonable effort to assure that the document is  
6 treated in accordance with the provisions of this Order. No party shall be found to have violated this  
7 Order for failing to maintain the confidentiality of material during a time when that material has not been  
8 designated Confidential Information, even where the failure to so designate was inadvertent and where  
9 the material is subsequently designated Confidential Information.

10       If a Receiving Party learns that, by inadvertence or otherwise, it has disclosed Confidential  
11 Information to any person or in any circumstance not authorized under this Stipulated Protective Order,  
12 the Receiving Party must immediately (a) notify in writing the Designating Party of the unauthorized  
13 disclosures, (b) use its best efforts to retrieve all copies of the Confidential Information, (c) inform the  
14 person or persons to whom unauthorized disclosures were made of all the terms of this Order, and (d)  
15 request such person or persons to execute the “Acknowledgment and Agreement to Be Bound by  
16 Stipulated Protective Order” (Exhibit A).

17       **i. Filing of Confidential Information.** This Order does not, by itself, authorize the  
18 filing of any document under seal. Any party wishing to file a document designated as Confidential  
19 Information in connection with a motion, brief or other submission to the Court must comply with LR  
20 IA 10-5.

21       **ii. No Greater Protection of Specific Documents.** Except on privilege grounds not  
22 addressed by this Order, no party may withhold information from disclosure on the ground that it requires  
23 protection greater than that afforded by this Order unless the party moves for an order providing such  
24 special protection.

25       **iii. Challenges by a Party to Designation as Confidential Information.** The  
26 designation of any material or document as Confidential Information is subject to challenge by any party.  
27 The following procedure shall apply to any such challenge.

28 ///

1                   **(a) Meet and Confer.** A party challenging the designation of Confidential  
 2 Information must do so in good faith and must begin the process by conferring directly with counsel for  
 3 the designating party. In conferring, the challenging party must explain the basis for its belief that the  
 4 confidentiality designation was not proper and must give the designating party an opportunity to review  
 5 the designated material, to reconsider the designation, and, if no change in designation is offered, to  
 6 explain the basis for the designation. The designating party must respond to the challenge within five (5)  
 7 business days.

8                   **(b) Judicial Intervention.** A party that elects to challenge a confidentiality  
 9 designation may file and serve a motion that identifies the challenged material and sets forth in detail the  
 10 basis for the challenge. Each such motion must be accompanied by a competent declaration that affirms  
 11 that the movant has complied with the meet and confer requirements of this procedure. The burden of  
 12 persuasion in any such challenge proceeding shall be on the designating party. Until the Court rules on  
 13 the challenge, all parties shall continue to treat the materials as Confidential Information under the terms  
 14 of this Order.

15                   **iv. Action by the Court.** Applications to the Court for an order relating to materials  
 16 or documents designated Confidential Information shall be by motion. Nothing in this Order or any action  
 17 or agreement of a party under this Order limits the Court's power to make orders concerning the  
 18 disclosure of documents produced in response to the subpoena duces-tecum.

19                   **v. Use of Confidential Documents or Information at Trial.** Nothing in this Order  
 20 shall be construed to affect the use of any document, material, or information at any trial or hearing. A  
 21 party that intends to present or that anticipates that another party may present Confidential Information  
 22 at a hearing or trial shall bring that issue to the Court's and parties' attention by motion or in a pretrial  
 23 memorandum without disclosing the Confidential Information. The Court may thereafter make such  
 24 orders as are necessary to govern the use of such documents or information at trial.

25                   **6. Produced in Other Litigation.**

26                   **(a)** If a receiving party is served with a subpoena or an order issued in other litigation  
 27 that would compel disclosure of any material or document designated in this action as Confidential  
 28 Information, the receiving party must so notify the designating party, in writing, immediately and in no

1 event more than three business days after receiving the subpoena or order. Such notification must include  
2 a copy of the subpoena or court order.

3 (b) The receiving party also must immediately inform in writing the party who caused  
4 the subpoena or order to issue in the other litigation that some or all of the material covered by the  
5 subpoena or order is the subject of this Order. In addition, the receiving party must deliver a copy of this  
6 Order promptly to the party in the other action that caused the subpoena to issue.

7 (c) The purpose of imposing these duties is to alert the interested persons to the  
8 existence of this Order and to afford the designating party in this case an opportunity to try to protect its  
9 Confidential Information in the court from which the subpoena or order issued. The designating party  
10 shall bear the burden and the expense of seeking protection in that court of its Confidential Information,  
11 and nothing in these provisions should be construed as authorizing or encouraging a receiving party in  
12 this action to disobey a lawful directive from another court. The obligations set forth in this paragraph  
13 remain in effect while the party has in its possession, custody or control Confidential Information by the  
14 other party to this case.

15 **7. Challenges by Members of the Public to Sealing Orders.** A party or interested member  
16 of the public has a right to challenge the sealing of particular documents that have been filed under seal,  
17 and the party asserting confidentiality will have the burden of demonstrating the propriety of filing under  
18 seal.

19 **8. Obligations on Conclusion of Litigation.**

20 (a) **Order Continues in Force.** Unless otherwise agreed or ordered, this Order shall  
21 remain in force after dismissal or entry of final judgment not subject to further appeal.

22 (b) **Obligations at Conclusion of Litigation.** Within 63 days after dismissal or entry  
23 of final judgment not subject to further appeal, all Confidential Information and documents marked  
24 “**CONFIDENTIAL - SUBJECT TO PROTECTIVE ORDER**” or “**ATTORNEYS’ EYES ONLY**”  
25 under this Order, including copies as defined in ¶ 3(a), shall be returned to the producing party or certify  
26 destruction of copies to producing party unless: (1) the document has been offered into evidence or filed  
27 without restriction as to disclosure; (2) the parties agree to some other procedure; or (3) as to documents  
28 bearing the notations, summations, or other mental impressions of the receiving party, that party elects

1 to destroy the documents and certifies to the producing party that it has done so.

2 **(c) Retention of Work Product and one set of Filed Documents.** Notwithstanding  
3 the above requirements to return or destroy documents, counsel may retain (1) attorney work product,  
4 including an index that refers or relates to designated Confidential Information so long as that work  
5 product does not duplicate verbatim substantial portions of Confidential Information, and (2) one  
6 complete set of all documents filed with the Court including those filed under seal. Any retained  
7 Confidential Information shall continue to be protected under this Order. An attorney may use his or her  
8 work product in subsequent litigation, provided that its use does not disclose or use Confidential  
9 Information.

10 **(d) Deletion of Documents filed under Seal from Electronic Case Filing (ECF)**  
11 **System.** Filings under seal shall be deleted from the ECF system only upon order of the Court.

12 **9. No Effect on Rendering Legal Advice.** Nothing in this Order shall bar or otherwise  
13 prevent any attorney herein from (1) rendering advice to his or her client with respect to this litigation  
14 and in the course thereof, from relying upon his or her examination or knowledge of Confidential  
15 Information and any information derived therefrom, or (2) providing his or her client information about  
16 the *type* of information designated as Confidential Information in order to provide legal advice regarding  
17 the designation and whether to challenge the same; provided, however, that in rendering such advice  
18 and in otherwise communicating with his or her client, such attorney shall not provide or show copies  
19 of the Confidential Information produced by another party or party herein to any person who is not  
20 authorized to receive such information under the provisions of this Order.

21 **10. Order Subject to Modification.** This Order shall be subject to modification by the Court  
22 on its own initiative or on motion of a party or any other person with standing concerning the subject  
23 matter.

24 ///

25 ///

26 ///

27 ///

28 ///



11. **Persons Bound.** This Order shall take effect when entered and shall be binding upon all counsel of record and their law firms, the parties, and persons made subject to this Order by its terms.

Dated this 1st day of May, 2023.

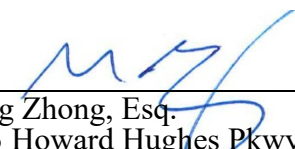
Attorney General  
State of Nevada, Public Safety Division

By: /s/ Andrew C. Nelson  
Aaron D. Ford, Attorney General  
Andrew C. Nelson, Deputy Attorney General  
State of Nevada  
100 N. Carson Street  
Carson City, NV 89701-4717  
Tele: 775-684-1227  
E-mail: [acnelson@ag.nv.gov](mailto:acnelson@ag.nv.gov)

*Attorneys for Defendant Julio Mesa*

Dated this 1<sup>st</sup> day of May, 2023.

LEWIS ROCA  
ROTHGERBER CHRISTIE LLP

By:   
Meng Zhong, Esq.  
3993 Howard Hughes Pkwy., #600  
Las Vegas, NV 89169  
E-mail: [mzhong@lewisroca.com](mailto:mzhong@lewisroca.com)

*In conjunction with Legal Aid Center of  
Southern Nevada Federal Pro Bono Program*

This Court will only retain jurisdiction to enforce the terms of this Order while this case is pending and its jurisdiction will terminate upon the dismissal of this case.

**IT IS SO ORDERED.**

  
\_\_\_\_\_  
U.S. MAGISTRATE JUDGE

DATED: May 2, 2023

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

**ATTACHMENT A**

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

TERON FRANKLIN,

Plaintiff,

v.

JULIO MESA, *et al*,

Defendants.

Case No. 3:18-cv-00522-MMD-CLB

**AGREEMENT TO BE BOUND**

The undersigned hereby acknowledges that he/she has read the Stipulated Protective Order dated \_\_\_\_\_, 2023 in the above-captioned action and attached hereto, understands the terms thereof, and agrees to be bound by its terms. The undersigned submits to the jurisdiction of the United States District Court for the District of Nevada in matters relating to the Protective Order and understands that the terms of the Protective Order obligate him/her to use materials designated as Confidential Information in accordance with the Order solely for the purposes of the above-captioned action, and not to disclose any such Confidential Information to any other person, firm or concern. The undersigned acknowledges that violation of the Protective Order may result in penalties for contempt of court.

Name: \_\_\_\_\_

Job Title: \_\_\_\_\_

Employer: \_\_\_\_\_

Address: \_\_\_\_\_

Date: \_\_\_\_\_

\_\_\_\_\_  
Signature